

Message Text

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ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 VOE-00 PPTE-00 SCS-06 ABF-01
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-----076651 011736Z /43
R 282201Z FEB 77
FM AMEMBASSY GUATEMALA
TO SECSTATE WASHDC 9347

UNCLAS SECTION 1 OF 7 GUATEMALA 1227

E.O. 11652: N/A
TAGS: CGEN, APER, ABUD
SUBJECT: FY 1980 "CONSULAR PACKAGE"

REF: STATE 16438, 77 GUATEMALA 2996, 77 GUATEMALA 6256
77 GUATEMALA 6436, 77 STATE 208957, 77 STATE 236283

1. SUMMARY: SUBSTANTIAL INCREASES IN NIV, PPT, AND SCS SERVICES
IN LAST TWO YEARS ARE EXPECTED TO CONTINUE THROUGH FY-80.
IV WORKLOAD WILL PEAK THIS YEAR AND DROP PERHAPS 50 PERCENT
BY FY-80. MANPOWER GAINS THROUGH THE EASING OF IV WORKLOAD
IN FY-79 WILL NOT COMPENSATE FOR LARGER INCREASES IN NIV,
PPT AND SCS WORKLOAD. THESE FACTORS PLUS NEED TO UPGRADE
STANDARDS OF SCS WORK, CARRY OUT ROTATIONAL TRAINING PROGRAM
FOR OFFICERS, AND INCREASE EMBASSY'S FRAUD PROGRAM ALL CON-
TRIBUTE TO URGENT NEED FOR FOLLOWING STAFF INCREASES:

- 1 U.S. OFFICER BY JANUARY 1979
- 1 FSL CLERICAL POSITION BY JULY 78
- 1 FSL INVESTIGATOR SOONEST

END SUMMARY

SCHEDULE I - IMMIGRANT VISAS
BUREAU ARA
AMEMBASSY GUATEMALA
FY-1977 FY-1978 FY-1979 FY-1980
ACTUAL ESTIMATE ESTIMATE ESTIMATE
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10/1/76 TO 10/1/77 TO 10/1/78 TO 10/1/79 TO
9/30/77 9/30/78 9/30/79 (9/30IP
1.IV'S ISSUED..... 3159 3300 2475 1650
2.IV'S REFUSED..... 2859 2700 2025 1350
3. TOTAL IV CASES..... 6018 6000 4500 3000
MAN-HOURS UTILIZED

AMERICAN OFFICERS:

4.FULL TIME PERMANENT..	2270	2270	2000	1800
5.TEMPORARY DETAIL.....	0	0	0	0
6.PIT (LOCALLY HIRED)..	0	0	0	0
7.SUB-TOTAL AMERICAN	2270	2270	2000	1800

MAN-HOURS.....

LOCAL:

8.FULL TIME PERMANENT..	6155	7200	6850	6850
9.TEMPORARY DETAIL.....	0	0	0	0
10.PIT.....	0	0	0	0
11.SUB-TOTAL LOCAL.....	6155	7200	6850	6850

MAN HOURS.....

12.TOTAL IV MAN-HOURS..	8425	9470	8850	8650
-------------------------	------	------	------	------

PERCENTAGE OF TOTAL

IV CASES REQUIRING:

13.USE OF INTERPRETER	NONE	NONE	NONE	NONE
14.THIRD COUNTRY CHECK..	1 PERCENT	1 PERCENT	1 PERCENT	1 PERCENT

SHCHEDULE II - NON-IMMIGRATN VISAS

BUREAU ARA

AMEMBASSY GUATEMALA

FY-1977	FY-1978	FY-1979	FY-1980
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/76TO	10/1/77TO	10/1/78TO	10/1/79TO
9/30/77	9/30/78	9/30/79	9/30/80

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15.,8;'S ISSUED.....	29870	32000	34000	36000
16.NIV'S REFUSED.....	7521	8000	8500	9000
17.TOTAL NIV CASES.....	37391	4000	42500	45000

MAN-HOURS UTILIZED:

AMERICAN OFFICERS

18.FULL-TIME PERMANENT..	2834	4600	4875	5150
19.TEMPORARY DETAIL....	0	0)	0	0
20.PIT (LOCALLY HIRED)..	0	0	0	0
21.SUB-TOTAL AMERICAN	2834	4600	4875	5150

MAN-HOURS.....

LOCAL

22.FULL TIME PERMANENT..	4924	6330	6700	7025
23.TEMPORARY DETAIL	0	0	0	0
24.PIT.....	0	0	0	0
25.SUB-TOTAL LOCAL	4924	6330	6700	7025

MAN-HOURS.....

26.TOTAL NIV MAN-HOURS..	7758	10930	11575	12175
27.NIV FEES COLLECTED..	\$441	\$600	\$600	\$600
28.BORDER CROSSING				

CARDS FY-77..... 0 0 0 0

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FM AMEMBASSY GUATEMALA
TO SECSTATE WASHDC 9348

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29.CREW LIST VISAS FY-77.... 20 20 20 20
30.NAMES ON CREW LIST 479 500 500 500
VISAS FY-77.....
PERCENTAGE OF TOTAL
NIV CASES REQUIRING:
31.INTERVIEWS..... 60 PERCENT 60PERCENT 60PERCENT 60PERCENT
32.USE OF INTERPRETER
(PERCENT OF TOTAL NIV)
CASES INTERVIEWED). NONE NONE NONE NONE
33.THIRD COUNTRY CHECK.. 1PERCENT 1PERCENT 1PERCENT 1PERCENT
34.AMERICAN CITIZENS
DEATHS..... 32 25 30 35
35.ESTATE/PROPERTY CLAIMS 13 15 18 20
36.NOTARIALS..... 3325 3400 3500 3600
37.WELFARE/WHEREABOUTS 120 130 140 150
38.SEAMAN AND SHIPPING 0 2 2 2
39.ARRESTS..... 40 45 50 55
40.OTHER AGENCY SERVICES 950 1010 1050 1100
41.TOTAL SCS CASES..... 4482 4627 4790 4962
MAN-HOURS UTILIZED:
AMERICAN OFFICERS
42.FULL TIME PERMANENT.. 1924 2025 2150 2300
43.TEMPORARY DETAIL... 0 0 0 0
44.PIT (LOCALLY HIRED).. 0 0 0 0
45.SUB-TOTAL AMERICAN
MAN-HOURS..... 1924 2025 2150 2300

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LOCAL

46.FULL TIME PERMANENT..	1929	2370	2500	2625
47.TEMPORARY DETAIL	0	0	0	0
48.PIT.....	0	0	0	0
49.SUB-TOTAL LOCAL				
MAN-HOURS.....	1929	2370	2500	2625
50.TOTAL SCS MAN-HOURS..	3853	4395	4650	4925
51.TREASURY CHECKS FY-77 6956				
52.PPT APPLICATIONS				
EXECUTED.....	1518	1540	1700	1870
53.PPT APPLICATIONS				
EXAMINED.....	1518	1540	1700	1870
54. FEE PPTS ISSUED...	1393	1540	1700	1870
55. NO-FEE PPTS ISSUED	4	7	10	10
56. PPT'S AMENDED OR				
ESTENDED.....	156	180	120	120
57. NEW REGISTRATION				
APPLICATIONS.....	22	30	30	30
58. REPORTS OF BIRTH	134	160	180	200
59. WITNESS TO MARRIAGE	0	0	0	0

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-----077114 011832Z /40

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FM AMEMBASSY GUATEMALA
TO SECSTATE WASHDC 9349

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60. WAIVER OF PASSPORTS	0	0	0	0
61. SUB-TOTAL PPTS CASES	4745	4997	5440	5970
62. IDENTITY CARDS ISSUED	0	0	0	0
63. TOTAL PPT CASES	4745	4997	5440	5970
MAN-HOURS UTILIZED				
AMERICAN OFFICERS				
64. FULL TIME PERMANENT	776	850	935	1035
65. TEMPORARY DETAIL	0	0	0	0
66. PIT (LOCALLY HIRED	0	0	0	0
67. SUB-TOTAL AMERICAN	776	850	935	1035
MAN-HOURS.....				

LOCAL

68. FULL-TIME PERMANENT	1911	2350	2500	2625
69. TEMPORARY DETAIL	0	0	0	0
70. PIT	0	0	0	0
71. SUB-TOTAL LOCAL				
MAN HOURS	1911	2350	2500	2625
72. TOTAL PPT MAN-HOURS	2687	3200	3435	3660
73. AMERICANS REGISTERED				
1/31/78	8000			
AMERICAN CITIZEN				
RESIDENTS:				
74. OFFICIAL	284			
75. NON-OFFICIAL	10,000			

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

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BUREAU ARA

AMEMBASSY GUATEMALA

FY-1977

	AMERICAN	LOCAL
HOURS GAINED:		
OVERTIME	362	25
DETAILS IN	0	0
HOURS LOST:		
DETAILS OUT	0	0
STAFFING GAPS	560	440
PROLONGED LEAVE	0	200

BUREAU ARA

AMEMBASSY GUATEMALA

AMERICANS	VISAS	SCS	PPT	GENERAL	TOTAL
-----------	-------	-----	-----	---------	-------

76. AUTHORIZED	3.0	0.5	0.5	1.0	5.0
----------------	-----	-----	-----	-----	-----

9/30/77

77. AUTHORIZED	3.0	0.5	0.5	1.0	5.0
----------------	-----	-----	-----	-----	-----

1/31/78

78. FILLED 1/31/78	3.0	0.5	0.5	1.0	5.0
--------------------	-----	-----	-----	-----	-----

INCREASE/DECREASE	SAME	SAME	SAME	SAME	SAME
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79. REQUIRED FY79	3.5	.75	.75	1.	6.
-------------------	-----	-----	-----	----	----

80. REQUIRED FY80	3.5	.75	.75	1.	6.
-------------------	-----	-----	-----	----	----

LOCALS:

81. AUTHORIZED	7	1	1	0	9
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9/30/77

82. AUTHORIZED	6	1	1	1	9
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1/31/78

83. FILLED 1/31/78 6 1 1 1 9

INCREASE/DECREASE: -1 SAME SAME PLUS 1 SAME

84. REQUIRED FY79 7.5 1. 1.5 1 11

85. REQUIRED FY80 7.5 1. 1.5 1 11

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

BUREAU ARA

AMEMBASSY GUATEMALA

A. FEDERAL BENEFIT ACTIVITY

1. NUMBER OF SSA REIMBURSED:

AMERICAN.....0.....LOCAL.....0.....

2. HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK

OTHER THAN FEDERAL BENEFITS:

AMERICAN.....0.....LOCAL.....0.....

3. HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES

ON FEDERAL BENEFITS:

AMERICAN.....100.....LOCAL.....768.....

B. DOCUMENT FRAUD INVESTIGATIONS

1. PERCENTAGE OF INVESTIGATIONS CONDUCTED BY:

A. FRAUD UNIT.....0.....

B. SECURITY.....85PERCENT.....

C. LINE OFFICER.....15 PERCENT.....

2. TYPE OF INVESTIGATION (ESTIMATED NUMBER):

A. VISA.....48.....

B. FEDERAL BENEFITS.....2.....

C. PASSPORT.....12.....

C. U.S. CITIZENS IN JAIL 1/31/78 - 8

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-----077322 011843Z /42

R 282201Z FEB 78
FM AMEMBASSY GUATEMALA
TO SECSTATE WASHDC 9350

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D. SERVICES FOR INS:

1. NUMBER OF RE-ENTRY PRMIT EXTENSIONS...60....
2. NUMBER OF I-151 CARDS SURRENDERED.....10....
3. I-151 CARD INTERVIEWS - LOST OR STOLEN.150
4. MAN-HOURS WORKED BY CONSULAR EMPLOYEES TO PROVIDE ABOVE INS SERVICES:

AMERICAN....10.....LOCAL...100....

E. LOSS OF NATIONALITY CASES.....2....

F. PLEASE PROVIDE DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III, ITEM 34 AMERICAN CITIZEN DEATHS. (1977)

1. BURIED LOCALLY.....3.

2. REMAINS SHIPPED TO U.S...29

G. PLEASE FURNISH DETAILED BREAKOUT OF FIGURE ENTERED IN SCHEDULE III, ITEM 37 WELFARE AND WHEREABOUTS INTO THE FOLLOWING CATEGORIES: (1977)

1. SEARCHES FOR MISSING PERSONS.....24
2. EMERGENCY MESSAGES.....36
3. CHILD CUSTODY CASES.....3
4. ILLNESS OR HOSPITAL CASES NOT INVOLVING MEDAVAC...60
5. MEDEAVAC INVOLVING REPATRIATION LOANS.....0
6. MEDEAVAC NOT AT USG EXPENSE.....2
7. REPATRIATION APPLICATIONS.....6
8. REPATRIATION NOT INVOLVING USG EXPENSE.....3
9. EMERGENCY MONEY TRANSFERS (INCLUDING TRUST AND COMMERCIAL BANK).....50
10. UNSPECIFIED MECELANEOUS W/W ACTIONS.....240

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H. CONSULAR AGENTS - N/A

I. COMMENTS: COVERED IN NARRATIVE FOR EACH SCHEDULE. THE PHYSICAL NEEDS OF THE CONSULAR SECTION WILL BE THE SUBJECT OF A SUBSEQUENT COMMUNICATION.

SCHEDULE I COMMENTS: THE ISSUANCE OF IVS IN GUATEMALA INCREASED

SHARPLY IN MED-60S AND PEAKED IN FY/69 AT 2,227. FOR NEXT FIVE YEARS, ISSUANCE RATE FELL TO LOW OF 1280 IN FY/74. DECREASE WAS DUE MAINLY TO TERMINATION OF SCHEDULE C. SINCE FY/74, HOWEVER, THERE HAVE BEEN INCREASES AS NOTED BELOW:

FY/74 1280 (1 JUL 73 TO 30 JUN 74)
FY/UT 1477 (1 JUL 74 TO 30 JUN 79)
FY/76 1729 (1 OCT. 75 TO 30 SEPT 76. PERIOD 1 JUNE 75 TO 30 SEP 75 NOT COUNTED).
FY/77 2159 (1 OCT 76 TO 30 SEP 77)
FY/78 3300 (ESTIMATED)

THE SUBSTANTIAL INCREASES IN FY/75 AND FY/76 CAN BE ATTRIBUTED TO REMARKABLE INCREASES IN ISSUANCE OF NIVS IN LATE 60S AND EARLY 70S. MANY OF THOSE ENTERING US DURING THAT PERIOD REMAINED TO WORK ILLEGALLY. THIS INCLUDED MANY HUNDREDS OF GUATEMALAN WOMEN WHO GAVE BIRTH TO USCIT CHILDREN, BECAME ENTITLED TO IMMIGRANT STATUS, AND STARTED COMING OFF THE TWO-YEAR WAITING LIST IN INCREASED NUMBERS IN FY/75 AND FY/76. THE ENORMOUS JUMP TO 3159 IN FY/77 WAS DUE TO CHANGE IN LAW (EFFECTIVE 1 JAN 77) WHICH MADE CURRENT PRIORITY DATES AVAILABLE FOR EVERYONE ON WAITING LIST. DEPARTMENT WILL NOTE WORKLOAD PATTERN BY MONTH IN FY/77.

ISS	REF	TOT	ISS	REF	TOT		
OCT	133	119	252	APR	280	168	448
NOV	215	157	372	MAY	228	242	470
DEC	225	68	293	JUN	278	283	561
JAN	200	180	380	JUL	372	499	871
FEB	228	140	368	AUG	400	449	849
MAR	274	234	508	SEP	326	320	646

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TOTAL ISSUED	3159
TOTAL REFUSED	2859
TOTAL SERVICES	6018

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FM AMEMBASSY GUATEMALA
TO SECSTATE WASHDC 9351

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AS NEW LAW BECAME EFFECTIVE 1 JAN 77, EMBASSY SENT OUT PACKETS THREE TO EVERYONE ON WAITING LIST. OPERATION TOOK OVER TWO MONTHS TO COMPLETE. EFFECT ON APPOINTMENTS WAS FELT BY MAR 77. THE LEVEL REACHED IN JUL/AUG 77 COULD NOT BE MAINTAINED WITH EXISTING STAFF. DROP IN SEP 77 AND SUCCEEDING MONTHS WAS DUE TO DECISION TO SCHEDULE AT RATE IV UNIT COULD HANDLE CASES RATHER THAN ON BASIS OF DROP IN QUALIFIED DEMAND. RESULT WAS ADMINISTRATIVE WAITING LIST WHICH IS NOW TWO MONTHS LONG FOR PREFERENCE CASES. (IR CASES ARE GIVEN OPEN DATE APPOINTMENTS.) EMBASSY BELIEVES IV WORKLOAD WILL PEAK THIS FY AND DRIP AS "BABY CASES" IN PIPELINE ARE DISPOSED OF. RATE OF ISSUANCE NOW EXCEEDS NOW REGISTRATIONS. AS DEPARTMENT KNOWS, "BABY CASES" ACCOUNTED FOR SUBSTANTIAL PART OF PREVIOUS IV WORKLOAD IN MANY WESTERN HEMISPHERE COUNTRIES. THIS MANNER OF OBTAINING IMMIGRANT STATUS IS NOW LONGER AVAILABLE. PREFERENCE SYSTEM, HOWEVER, PROVIDES OPPORTUNITIES FOR WESTERN HEMISPHERE IMMIGRATION NOT HERETOFORE AVAILABLE (P-1 IF ORLDER THAN 21, P-2-2 OVER 21 YEARS OLD, ALL P-4 AND ALL P-5). GUATEMALANS HAVE FOLLOWED PATTERN OF IMMIGRANTS FROM OTHER LATIN AMERICAN COUTRIES IN MAINTAINING THEIR CITIZENSHIP FOLLOWING IMMIGRATION TO THE UNITED STATES. EXTENT TO WHICH GUATEMALANS TAKE ADVANTAGE OF P-1, P-4, AND P-5 WILL DEPEND ON EXTENT THIS CULTURAL PATTERN IS CHANGED. AS IT APPEARS NOW, NEW REGISTRATIONS WIPL NOT OFFSET TERMINATION OF "BABY CASES". EMBASSY IS SHOWING DECREASE OF 50 PERCENT BY FY/80 FROM FY/78 ESTIMATED LEVEL. COMMENTS ON MANPOWER INCLUDED IN UNCLASSIFIED

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COMMENTS ON SCHEDULE V.
SCHEDULE II COMMENTS: NIV ISSUANCE IN GUATEMALA FOLLOWED WORLD WIDE PATTERN OF SUBSTANTIAP INCREASES IN LATE 60S, JUMPING FROM 5,279 IN FY/YE TO 25,789 IN FY/70. EMBASSY UNDERSTANDS A DETERMINED EFFORT WAS MADE IN EARLY 70S TO SCREEN EACH APPLICANT CAREFULLY. THIS LET TO REFUSAL RATES SOMETIMES EXCEEDING 50 PERCENT. CAREFUL SCREENING HAD TWO EFFECTS. ISSUANCE RATE WAS SUBSTANTIALLY REDUCED REACHING A LOW OF 12,752 IN FY/72. IT ALSO HAD EFFECT OF DISCOURAGING THE MALA FIDE APPLICANTS, WHO NOW TRAVEL INSTEAD TO MEXICO AND ENTER THE UNITED STATES WITHOUT INSPECTION. GUATEMALA HAS THEREFORE BECOME PART OF THE MEXICAN PHENOMENON. ALTHOUGH THE EMBASSY STILL MAINTAINS CAREFUL SCREENING PROCEDURES, THE REFUSAL RATE HAS DROPPED TO APPROXIMATELY 20 PERCENT. THE OVERAL RATE OF NIV CASES PROCESSED (ISSUANCES PLUS REFUSALS) HAS SURGED UPWARD IN THE LAST FEW YEARS DUE LARGELY TO

INCREASED PROSPERITY IN GUATEMALA AND RELATIVELY SCHEAPER
AIR FARES. GUATEMALANS CAN ALSO TRAVEL TO UNITED STATES
BY AUTOMOBIL OR BY BUS AT VERY LOW COST.

	ISS	REF	TOT
FY/UT	17,047	6,691	23,738
FY/76	23,130	7,556	30,686
FY/77	29,870	7,521	37,391

EMBASSY BELIEVES FURTHER INCREASE WILL BE FELT IN FY/79
AND FY/80, BUT NOT TO SAME DEGREE AS EXPERIENCED IN FY/76
THROUGH FY/78.

SCHEDULE III COMMENTS: A) WHEREAS IV AND NIV OPERATIONS LEND
THEMSELVES TO STATISTICAL ANALYSIS, SCS SERVICES DEFY
QUATIFICATION, EXCEPT POSSIBLY THROUGH THE INTRODUCTION
OF A TIME-CONSUMING SYSTEM OF ACCOUNTING FOR EACH SERVICE.
THE EMBASSY HAS NOT MAINTAINED ACCURATES RECORDS IN THE PAST
AND THEREFORE IS AT A DISADVANTAGE IN PREPARING RELIABLE
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STATISTICS FOR PAST SCS SERVICES. MANY OF THE FIGURES
PROVIDED IN SCHEDULE III AND SCHEDULE VI ARE THEREFORE,
ESTIMATES, ALBEIT DONE CONSCIENTIOUSLY AND AFTER CONSULTATIONS
WITH ALLI AMERICAN OFFICERS AND LOCAL EMPLOYEES INVOLVED.

B) U.S. TOURISM IN GUATEMALA: THE GUATEMALAN INSTITUTE OF
TOURISM MAINTAINS REASONABLY RELIABLE STATISTICS ON THE
NUMBER OF FOREIGNERS WHO ENTER AND EXIT THE COUNTRY.
THE STATISTICS ARE BASED PRIMARILY ON DATA PROVIDED BY
GUATEMALAN IMMIGRATION AUTHORITIES AT THE PORTS OF ENTRY.
THE FOLLOWING FIGURES SHOW THE INCREASE IN THE NUMBER OF
USCITS ENTERING THE COUNTRY:

	AIR	LAND	SEA	TOTAL
1970	DATA NOT AVAILABLE			48,054
1971	38,689	27,186	703	66,578
1972	45,129	31,032	879	77,040
1973	DATA NOT AVAILABLE			99,907
1974	73,285	38,144	2,160	113,589
1975	78,171	38,889	2,787	119,847
1976	62,215	35,726	1,171	99,112
1977	73,187	35,029	3,584	111,800

THE SUBSTANTIAL DROP IN 1976 FROM 1975 IS ATTRIBUTABLE TO
THE GUATEMALAN EARTHQUAKE IN FEBRUARY 1976 WHICH DAMAGED
SEVERAL LARGE HOTELS AND WHICH CREATED CONSIDERABLE UNEASI-
NESS IN THE MINDS OF TOURISTS. THESE FACTORS WERE ALMOST
COMPLETELY OVERCOME IN 1977 AND TRAVEL AND HOTEL EXPERTS
BELIEVE THAT THE 1978 LEVELS WILL SURPASS 1975. THE MAIN
POINT, OF COURSE, IS THAT TRAVEL TO GUATEMALA BY USCITS
HAS MORE THAN DOUBLED SINCE 1970, AND IS STILL INCREASING.
THE NUMBER OF USCITS ENTERING BY LAND HAS CONTINUED AT A
STEADY PACE AND WAS NOT AS AFFECTED BY THE EARTHQUAKE AS THE

NUMBER OF USCITS ENTERING BY AIR. FROM EXPERIENCE, MOST
OF THESE EMBASSY'S PROTECTION PROBLEMS ARISE FROM THOSE USCITS
ENTERING BY LAND.

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TO SECSTATE WASHDC 9352

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C) IN 1973, THE GUATEMALAN GOVERNMENT CHANGED THE LAW
AFFECTING RETIREES WHO RESIDE HERE. RETIREES MAY NOW
BRING IN THEIR HOUSEHOLD EFFECTS DUTY FREE. THE
EFFECT HAS BEEN TO INCREASE GREATLY THE NUMBER OF USCITS
WHO HAVE RETIRED HERE.

D) THE EFFECT OF THE FOREGOING HAS BEEN TO BRING ABOUT
NOTICABLE INCREASES IN THE NUMBER OF DEATHS, ESTATES,
ARRESTS, WELFARE/WHEREABOUTS CASES, AND THE NUMBER OF
FEDERAL AGENCY SERVICES. THESE TRENDS ARE EXPECTED TO
MAINTAIN THEIR STEADY INCREASE THROUGH FY/80.

SCHEDULE IV COMMENTS: A) THE IMPACT OF TRAVEL OF USCITS
TO GUATEMALA AND OTHER FACTORS MENTIONED UNDER COMMENTS
FOR SCHEDULE III HAVE A SIMILAR IMPACT ON PASSPORT
SERVICES, PARTICULARLY WITH PASSPORT ISSUANCE AND
REPORTS OF BIRTH. ACCORDING TO EMBASSY STATISTICS, THE
NUMBER OF PASSPORTS ISSUED IN FY/77 IS MORE THAN DOUBLE
THE COMPARABLE FIGURE FOR 1970 AND ALMOST TRIPLE THAT
OF 1969. EACH OF THE LAST 8 YEARS HAS SHOWN INCREASES, WITH
THE LAST THREE YEARS SHOWING INCREASES OF MORE THAN 10 PERCENT
OVER THE PREVIOUS YEAR.

FOR 12-MONTH PERIODS OCT THROUGH SEP

1969 - 479 1972 - 761 1975 - 1,130
1970 - 629 1973 - 811 1976 - 1,258
1971 - 732 1974 - 1,014 1977 - 1,339

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TO INDICATE THE SIGNIFICANCE OF THE 1,393 FIGURE, EMBASSY NOTES THAT THIS FIGURE WAS SURPASSED IN 1976 IN ARA POSTS ONLY BY MEXICO (3764), PANAMA (2900), AND CARACAS (1850). EMBASSY IS PROJECTING A 10 PERCENT INCREASE EACH YEAR THROUGH FY/80. OTHER PASSPORT SERVICES ARE EXPECTED TO INCREASE PROPORTIONATELY.

B) ACTUAL FY/77 COUNTS SHOW LARGE DISCREPANCY BETWEEN PASSPORT APPLICATIONS AND PASSPORTS ISSUED. REASON FOR THIS WAS REQUIREMENT TO REPLACE ALL OFFICIAL AND DIPLOMATIC PASSPORTS DURING CY/77. CONSULATE WAS CHARGED WITH ACCEPTING AND REVIEWING APPLICATIONS WHILE PASSPORTS WERE ACTUALLY ISSUED OUT OF WASHINGTON.

SCHEDULE V COMMENTS: A) IN THE CONSULAR PACKAGE PREPARED BY THIS EMBASSY IN MAY 77, EMBASSY REQUESTED ONE ADDITIONAL OFFICER FOR FY/78 AND ONE ADDITIONAL FSL FOR FY/78. THESE POSITIONS WERE FILLED, BRINGING CONSULAR SECTION'S AUTHORIZED COMPLEMENT TO PRESENT LEVEL OF 5 U.S. OFFICERS AND 9 FSLs. THE EMBASSY HAS INSPECTED IN JULY 1977. THE INSPECTION MEMORANDUM CONCLUDED THAT THE 5 OFFICER, 9 FSL LEVEL WOULD BE SUFFICIENT TO KEEP UP WITH CURRENT VOLUME FOR CONSULAR SERVICES.

B) AS NOTED IN LINE ITEMS #79,80,84, AND 85, THE EMBASSY IS REQUESTING ONE ADDITIONAL OFFICER AND TWO ADDITIONAL FSLs FOR FY/78 AND FY/79. FOLLOWING FACTORS SHOULD BE CONSIDERED:

C) INSPECTION MEMORANDUM SPOKE OF "CURRENT VOLUME". UNFORTUNATELY BELIEF THAT NIV RATE WOULD STABILIZE AT 35,000 (AS REFLECTED IN INSPECTION MEMORANDUM) WAS UNDULY OPTIMISTIC. ACTUAL NIV CASELOAD FOR FY/77 WAS 37,391. EMBASSY NOTES THAT INCREASE FROM FY/75 TO FY/76 WAS OVER 29 PERCENT (NOT UNCLASSIFIED

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A DECREASE OF 6 PERCENT AS NOTED IN THE INSPECTION MEMORANDUM) AND THAT INCREASE FROM FY/76 TO FY/77 WAS ALMOST 22 PERCENT. EMBASSY HAS PROJECTED MODEST INCREASES OF ABOUT 7 PERCENT FROM FY/77 TO FY/78, 6 PERCENT FROM FY/78 TO FY/79 AND 6 PERCENT FROM FY/79 TO FY/80. WITH THESE MODEST INCREASES, LEVEL OF NIV WORKLOAD WOULD REACH 45,000 LEVEL BY FY/80 (OR 10,000 ABOVE 35,000 LEVEL MENTIONED IN INSPECTION MEMORANDUM). WITH NECESSITY TO INTERVIEW ABOUT 60 PERCENT OF NIV APPLICANTS HERE, AND ADDITIONAL 6,000 INTERVIEWS A YEAR (NOT TO MENTION THE SCREENING OF OTHER 4,000 APPLICATIONS WHICH WOULD BE PROCESSED WITHOUT INTERVIEW) WOULD CONSTITUTE A SUBSTANTIAL PART OF AN OFFICER MAN/YEAR.

D) SIMILARLY THE EMBASSY BELIEVES THE ESTIMATES GIVEN FOR SPECIAL CONSULAR SERVICES IN THE CONSULAR PACKAGE PREPARED IN MAY 77 SHOULD BE REVISED UPWARD. THE ACTUAL NUMBER OF NOTARIAL SERVICES (A MEASURABLE SERVICE) FOR FY/77 WAS 3,325; NOT 2,880 AS ESTIMATED IN MAY 77. THE ACTUAL NUMBER OF TREASURY CHECKS (ANOTHER MEASURABLE SERVICE) FOR FY/77 WAS 6,956 WHICH REPRESENTS A 70 PERCENT INCREASE OVER FY/76. NOR WAS FY/77 DEVOID OF DISASTERS. IN NOV 76, THERE WERE TWO SMALL PLANE CRASHES IN REMOTE AREAS OF GUATEMALA WHICH KILLED NINE USCITS. WE ARE FIVE MONTHS INTO FY/78 AND HAVE ALREADY EXPERIENCED ANOTHER PLANE CRASH, THIS ONE KILLING FOUR USCITS. LOCAL EMPLOYEES WHO HAVE BEEN HERE FOR MANY YEARS SAY THEY HAVE NOTICED SIMILAR INCREASES IN ARRESTS AND OTHER MAJOR TYPES OF PROTECTION SERVICES.

E) AS ALREADY NOTED IN COMMENTS TO SCHEDULE IV, FOR THE LAST THREE YEARS, THE EMBASSY HAS SHOWN INCREASES OF OVER 10 PERCENT IN THE NUMBER OF PASSPORTS ISSUED OVER THE PREVIOUS YEAR.

F) THE SUBSTANTIAL INCREASE IN CONSULAR OFFICER RESPONSIBILITIES WITH RESPECT TO PROTECTION CASES SHOULD ALSO BE NOTED. PRISON VISITS AND THE NEED FOR TIMELY UNCLASSIFIED

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STATUS REPORTS ON ALL ARREST CASES CUT SUBSTANTIALLY INTO THE EMBASSY'S LIMITED MANPOWER RESOURCES.

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ACTION CA-01

INFO OCT-01 ARA-14 ISO-00 VOE-00 PPTE-00 SCS-06 ABF-01
PER-05 MMO-04 A-01 /033 W
-----078811 012110Z /61

R 282201Z FEB 78
FM AMEMBASSY GUATEMALA
TO SECSTATE WASHDC 9353

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G) THE CONSULAR SECTION HAS LAUNCHED WHOLE-HEARTEDLY A PROGRAM OF ROTATIONAL TRAINING WHICH BREAKS GREATLY FROM THE PAST. TWO YEARS AGO, THE FOUR OFFICERS AT POST WERE ALL EXPERIENCED AND IN POSITIONS THEY OCCUPIED (WITH MINOR EXCEPTIONS) FOR THEIR FULL TOURS. WITH A ROTATIONAL TRAINING PROGRAM OF 12 MONTHS IN THE NIV UNIT, 6 MONTHS IN THE IV UNIT AND 6 MONTHS IN THE AMERICAN SERVICES (SCS AND PPT) UNIT AND WITH THE ASSIGNMENT OF MORE JUNIOR OFFICERS, THE TRAINING FACTOR ACCOUNTS FOR A DECREASE IN EFFICIENCY ON THE PART OF THE FOUR OFFICERS ROTATING AND ON THE PART OF THE SUPERVISOR WHO MUST PROVIDE THE CONTINUITY. EMBASSY HASTENS TO MAKE POINT THAT POSITIVE ASPECTS OF ROTATION OUTWEIGH THE NEGATIVE.

H) CONSULAR SECTION HAS ONE SUPERVISOR, TWO NIV OFFICERS, ONE IV OFFICER, AND ONE AMERICAN SERVICES OFFICER. WITH EXPECTED DECREASE IN IV CASELOAD, THE IV OFFICER CAN BE MADE FREE PERHAPS THREE TO FOUR HOURS DAILY BY FY/80 TO ENGAGE IN OTHER ACTIVITIES. THIS WILL GO A LONG WAY TO COMPENSATE FOR EXPECTED INCREASE IN NIV WORK. BUT NIV WILL STILL NEED MORE SUPPORT. THE AMERICAN SERVICES OFFICER IS NOW SPREAD DANGEROUSLY THIN. THE EMBASSY HAS A BACKLOG IN ESTATE CASES, FOR EXAMPLE, THAT, FOR OUR BEST EFFORTS, HAS THUS FAR NOT BEEN ELIMINATED. WE ARE DOING A BETTER JOB OF REPORTING ON PROTECTION CASES, BUT MANY REPORTS ARE LATE OR ARE DONE PERFUNCTORILY. WE KNOW WHAT TO DO. WE

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WANT TO DO IT, BUT THE DEMANDS OF IMMEDIATE CASES AND REPORTING DEADLINES CAUSE US TO OPERATE ON A CRISIS TO CRISIS BASIS. SINCE THE ARRIVAL OF THE DRAFTING OFFICER IN SEPTEMBER 1977, FIVE MONTHS AGO, ANNUAL LEAVE OF OFFICERS TAKEN IN CONNECTION WITH R AND R HAS TOTALLED MORE THAN 3 1/2 MONTHS. WITH THE TURNOVER OF TWO OFFICERS THIS YEAR, GAPS BETWEEN OFFICERS ARE ALREADY A PROSPECT. IN SHORT, THE CONSULAR SECTION IS ALREADY OPERATING UNDER STRAINED CONDITIONS WITH MEASURABLE STATISTICS ON THE UPSWING. AN ADDITIONAL OFFICER IS URGENTLY REQUESTED BY JANUARY 1979 TO COPE WITH THE INCREASES AND PREVENT A SERIOUS DETERIORATION IN ACROSS-THE -BOARD CONSULAR SERVICES.

I) NOR IS THE FSL SITUATION ANY BRIGHTER. GUATEMALA 6256, WHICH CONSTITUTED CHIEF OF MISSION'S REPLY TO INSPECTOR GENERAL (STATE 208067), REQUESTED AN ADDITIONAL FSL TO HANDLE OFF-LINE FUNCTIONS (TYPING CONGRESSIONALS, LETTERS, TELEGRAMS, ETC.). WHEN APPROVAL OF THIS POSITION WAS NOT FORTHCOMING, THE IV SCHEDULE WAS REDUCED TO LEVEL CONSISTENT WITH STAFFING CAPABILITIES. ONE FSL HAS BEEN

DESIGNATED TO HANDLE THE OFF-LINE FUNCTIONS, BUT AT THE EXPENSE OF THE IV PROCESSING AND PACKET/APPOINTMENTS OPERATION. WHENEVER AN FSL TAKES LEAVE, THE PACKETS/APPOINTMENTS OPERATION IS CALLED UPON FOR MANPOWER. THE OPERATION OF THE IV UNIT HAS SUFFERED THEREBY, THUS FAR NOT GRIEVOUSLY. THE INCREASED NEEDS OF THE NIV UNIT AND THE AMERICAN SERVICES UNIT FOR FSL MANPOWER CANNOT BE SOLVED BY THE EXPECTED DOWNTURN IN THE IV WORKLOAD IN FY/79. ADD TO THIS THE NEED FOR A TELEX OPERATOR WHEN THE AVLOS SYSTEM IS INSTALLED WHICH WILL REQUIRE AN OPERATOR MORE THAN ONE-HALF OF THE DAY. THE EMBASSY THEREFORE REQUESTS ONE ADDITIONAL FSL POSITION TO HANDLE THE FOREGOING WORKLOAD
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REQUIREMENTS BY JULY 1978.

J) STATE 236283 REQUESTED THE EMBASSY'S EVALUATION OF ITS FRAUD PROBLEM. IN REPLY (GUATEMALA 6426), THE CONSULAR SECTION NOTED THE LIMITATIONS UNDER WHICH IT OPERATES AND CONCLUDED BY REQUESTING ONE FSL EMPLOYEE TO WORK ON FRAUD WITHIN THE CONSULAR SECTION. EMBASSY REPEATS THIS REQUEST. IN ADDITION TO HIS FRAUD INVESTIGATIONS, THE ADDITIONAL FSL COULD GREATLY ASSIST THE AMERICAN SERVICES OFFICER BY TAKING OVER MANY OF THE DETAILED FUNCTIONS RELATED TO ARRESTS, DEATHS, ESTATES, ETC. WHICH, AT PRESENT TIME ARE PERFORMED TO A VERY LIMITED EXTENT BY FSL FROM RSO'S OFFICE. WITH ACCESS TO A FULL TIME FSL INVESTIGATOR, EMBASSY WOULD BE ABLE TO PURSUE A CREDIBLE FRAUD PROGRAM. ONE BY-PRODUCT WOULD BE DEVELOPMENT OF BETTER INSIGHTS INTO THE EXTENT TO WHICH GUATEMALANS ARE INDUCED TO TRAVEL VIA MEXICO TO UNITED STATES FOR PURPOSE OF ENTRY WITHOUT INSPECTION. THE EMBASSY THEREFORE REQUESTS THE DEPARTMENT'S IMMEDIATE APPROVAL OF THE FSL INVESTIGATOR POSITION.

2. EMBASSY REGRETS DELAY IN ITS REVIEW.
ANDREWS

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NNN

*** Current Handling Restrictions *** n/a

*** Current Classification *** UNCLASSIFIED

Message Attributes

Automatic Decaptioning: X
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Channel Indicators: n/a
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Concepts: n/a
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Draft Date: 28 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
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Disposition Event:
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Executive Order: n/a
Errors: n/a
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Handling Restrictions: n/a
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Type: TE
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